

Division of Juvenile Justice-Juvenile Community Programs Section

Roy Cooper, Governor Eddie M. Buffaloe Jr., Secretary William L. Lassiter, Chief Deputy Secretary Cindy Porterfield, Director

#### MEMORANDUM

TO: Chairs of House of Representatives Appropriations Committee on Justice and Public Safety

Chairs of Senate Appropriations Committee on Justice and Public Safety Fiscal Research Division

- FROM: Eddie M. Buffaloe, Jr., Secretary William L. Lassiter, Deputy Secretary
- RE: Limit Use of Community Program Funds
- DATE: October 1, 2024

As pursuant to S.L. 2017-57, 16D.1 (c) The Department of Public Safety shall submit an electronic report by October 1 of each year of the 2017-2019 fiscal biennium on all expenditures made in the preceding fiscal year from the miscellaneous contract line in Fund Code 1230 to the chairs of the House of Representatives Appropriations Committee on Justice and Public Safety and the Senate Appropriations Committee on Justice and Public Safety and the Fiscal Research Division. The report shall include all of the following: an itemized list of the contracts that have been executed, the amount of each contract, the date the contract was executed, the purpose of the contract, the number of juveniles that will be served and the manner in which they will be served, the amount of money transferred to the Juvenile Crime Prevention Council fund, and an itemized list of grants allocated from the funds transferred to the Juvenile Crime Prevention Council fund.

Please find the Limit Use of Community Program Funds Report attached.

MAILING ADDRESS: 4212 Mail Service Center Raleigh NC 27699-4212

www.ncdps.gov



OFFICE LOCATION: 3010 Hammond Business Place. Raleigh, NC 27603 Telephone: (919) 733-3388

An Equal Opportunity employer



PREVENT. PROTECT. PREPARE.

# Limit Use of Community Programs Funds (Miscellaneous Contract Fund Report) Submitted October 1, 2024

Juvenile Community Programs Miscellaneous Contract Fund Report Session Law 2017-57, 16D.1.(c)

> Submitted by: North Carolina Department of Public Safety Division of Juvenile Justice and Delinquency Prevention

## **Table 1: Residential Contractual Services**

| Service Provider   | Purpose of Contract   | <sup>1</sup> Contract<br>Execution and<br>Contract<br>Renewal Date  | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Service<br>Capacity  | <sup>2</sup> Number of<br>Youth to be<br>Served<br>Annually |
|--|---|---|--|--|---|
| Eckerd Youth<br>Alternatives<br>Short-Term<br>Residential<br>Model | The Eckerd Boys Academy at Boomer and the Eckerd<br>Boys Academy at Candor are short-term, juvenile<br>residential services designed to provide a complete<br>rehabilitative experience in 4-9 months for Level II<br>adjudicated male youths between the ages of 13-17. The<br>programs provide evidence-based programming including<br>Cognitive Behavioral Therapy, life-skills development, and<br>restorative justice principles. Both programs have a certified<br>private school on campus to provide age-appropriate<br>education services. Staff-secure, residential services are<br>delivered at two of the former wilderness camps sites in<br>Candor and Boomer.<br>Through a Contract Amendment, a third boys' short-term<br>residential site was added, the Eckerd Boys Academy at<br>Yanceyville located in Caswell County with a capacity of<br>40 beds opened in August 2024.<br>Average length of stay is 142 days. | Contract<br>Execution:<br>October 1, 2020<br>2 <sup>nd</sup> Yr. Optional<br>Renewal:<br>November 1, 2024 | \$12,924,358                                   | Maximum bed<br>capacity for FY<br>2024-2025<br>will be 120. <sup>3</sup> | 283   |

<sup>&</sup>lt;sup>1</sup> Contract execution date is the original date services began with DPS for current services. The renewal date signifies the continuation of services through a contract renewal process wherein the Department exercises its option to annually renew the contract for up to two additional cycles.

 $<sup>^{2}</sup>$  Number of youths to be served under Residential Contractual Services computation consists of prior fiscal year terminations, length of stay and maximum bed capacity. Thus, a decrease or increase in the projection is contingent upon prior fiscal year data.

<sup>&</sup>lt;sup>3</sup> The new Caswell site opened on August 6, 2024. The program has staggered admissions planned until the 40-bed capacity is reached.

| Service Provider | Purpose of Contract  | <sup>1</sup> Contract<br>Execution and<br>Contract<br>Renewal Date | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Service<br>Capacity          | <sup>2</sup> Number of<br>Youth to be<br>Served<br>Annually |
|------------------|--|--|--|------------------------------|---|
| Eckerd Youth     | The Eckerd Girls Academy at Kerr Lake is a short-term,   | Contract   |  | Maximum bed                  |   |
| Alternatives     | staff-secure residential service designed to provide a complete rehabilitative experience in 4-9 months for Level  | Execution:<br>September 1, 2020                                    | \$2,693,773                                    | capacity for FY 2024-2025 is | 64  |
| Short-Term       | II adjudicated female youths. Youths receive Cognitive   |  |  | 20.                          |   |
| Residential      | Behavioral Therapy operating with a gender specific,   |  |  |                              |   |
| Model            | trauma informed care approach. The Kerr Lake site also has<br>a Crisis Intervention Team readily available to provide one-<br>on-one services to a youth in an emotional/behavioral crisis.<br>The site provides assessments, individualized services, life-<br>skills, and recreation. Kerr Lake has a certified private<br>school on campus to provide age-appropriate education<br>services. Client/staff interactions are directed toward<br>engaging all clients in a collective process of healing, social<br>growth, and behavior change that benefits youth, their<br>families, and communities. The site is located in Manson.<br>Average length of stay is 115 days. | 2 <sup>nd</sup> Yr. Optional<br>Renewal:<br>September 1, 2024      |  |                              |   |

| Service Provider   | Purpose of Contract   | <sup>1</sup> Contract<br>Execution and<br>Contract<br>Renewal Date   | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Service<br>Capacity  | <sup>2</sup> Number of<br>Youth to be<br>Served<br>Annually |
|--|---|--|--|--|---|
| Methodist Home<br>for Children, Inc.<br>Transitional<br>Living Home<br>Model | The <b>Craven Transitional Living Home</b> , located in New Bern, is a 6-to-12-month residential program that serves as an out-of-home placement for male youth who originate from their residences, residential care programs or Youth Development Centers (YDC). Youth acquire academic and vocational skills needed to live independently. During their stay, youth have a choice of four educational tracks that include community college classes, vocational trade, GED, or high school. The program also strives to ensure youth are gainfully employed while involved in program activities. Average length of stay is 104 days. The North Hills Transitional Living Home, located in Raleigh, is a 6-to-12-month residential program that serves as an out-of-home placement for female youth who originate from their residences, residential care programs or Youth Development Centers (YDC). Youth acquire academic and vocational skills needed to live independently. During their stay, youth have a choice of four educational tracks that include community college classes, vocational tracks that include community college classes, residential care programs or Youth Development Centers (YDC). Youth acquire academic and vocational skills needed to live independently. During their stay, youth have a choice of four educational tracks that include community college classes, vocational tracks that include community college classes, | Contract<br>Execution:<br>January 1, 2023<br>1 <sup>st</sup> Yr. Optional<br>Renewal:<br>January 1, 2026<br>All sites under one<br>contract. | \$1,925,000                                    | Maximum bed<br>capacity for FY<br>2024-2025 is 8.<br>Maximum bed<br>capacity for FY<br>2024-2025 is 5. | 28<br>15  |

| Service Provider   | Purpose of Contract   | <sup>1</sup> Contract<br>Execution and<br>Contract<br>Renewal Date  | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Service<br>Capacity                                   | <sup>2</sup> Number of<br>Youth to be<br>Served<br>Annually |
|--|---|---|--|---|---|
| Methodist Home<br>for Children, Inc.<br>Transitional<br>Living Home<br>Model | The Goldsboro Agricultural Transitional Living Home,<br>The Farm, located in Goldsboro, is a 6-to-12-month, four<br>(4) bed residential program that serves as an out-of-home<br>placement for male youth who originate from their<br>residences, residential care programs or Youth<br>Development Centers (YDC).<br>Youth acquire academic, agricultural, and vocational skills<br>needed to live independently. During their stay youth have<br>a choice of four educational tracks that include community<br>college classes, vocational trade, GED, or high school. The<br>program also strives to ensure youth are gainfully<br>contributing to the community and employed while<br>involved in program activities.<br>Average length of stay is 88 days. | Service sites are<br>covered in one<br>contract.  |  | Maximum bed<br>capacity for FY<br>2024-2025 is 4.     | 17  |
| Methodist Home<br>for Children, Inc.<br>Multipurpose<br>Group Home<br>Model  | There are five (5) <b>Multi-Purpose Juvenile Group Homes</b><br>that serve as a secure non-institutional alternative to YDC<br>and secure detention. Each home, located in Chowan,<br>Hertford, Wayne, Robeson, and Macon counties, has a bed<br>capacity of eight (8). These sites provide the Model of Care<br>Value-Based Therapeutic Environment (VBTE) model. The<br>model addresses anti-social behaviors by implementing an<br>individualized social and life skills curriculum. The homes<br>primarily serve court-ordered, Level II youth from all<br>judicial districts.<br>Average length of stay is 152 days.   | Contract<br>Execution:<br>March 1, 2022<br>1 <sup>st</sup> Yr. Optional<br>Contract Renewal:<br>March 1, 2025 | \$4,095,008                                    | Maximum bed<br>capacity for FY<br>2024-2025 is<br>40. | 96  |

| Service Provider   | Purpose of Contract   | <sup>1</sup> Contract<br>Execution and<br>Contract<br>Renewal Date  | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Service<br>Capacity                                   | <sup>2</sup> Number of<br>Youth to be<br>Served<br>Annually |
|--|---|---|--|---|---|
| Methodist Home<br>for Children, Inc.<br>Juvenile Crisis<br>and Assessment<br>Model | The <b>Insight Juvenile Crisis and Assessment Center</b> ( <b>JCAC</b> ) is located on the campus of CA Dillon Youth Development Center in Butner. Youth served represent multiple districts within the Central and Eastern regions of the state. The program provides residential crisis and assessment for youth who require a temporary out-of-home placement to stabilize behaviors and assessment services to determine and recommend effective intervention services. Average length of stay is 27 days.                                    | Contract<br>Execution:<br>April 24, 2022<br>New sole source<br>contract will be<br>executed in April<br>2025. | \$5,375,114                                    | Maximum bed<br>capacity for FY<br>2024-2025 is<br>14. | 189   |
|  | The <b>Bridges Juvenile Crisis and Assessment Center</b><br>( <b>JCAC</b> ) was formerly known as the Forsyth County Youth<br>Detention Center and is located in Winston-Salem. The<br>program serves the Piedmont region and surrounding<br>counties as needed. The program provides residential crisis<br>care and assessment for youth who require a temporary out<br>of home placement to stabilize behaviors and assessment<br>services to determine and recommend effective intervention<br>services.<br>Average length of stay is 23 days. | Service sites are<br>included on one<br>Crisis and<br>Assessment Center<br>contract.                          |  | Maximum bed<br>capacity for FY<br>2024-2025 is<br>12. | 190   |

| Service Provider   | Purpose of Contract   | <sup>1</sup> Contract<br>Execution and<br>Contract<br>Renewal Date                  | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Service<br>Capacity  | <sup>2</sup> Number of<br>Youth to be<br>Served<br>Annually |
|--|---|---|--|--|---|
| Methodist Home<br>for Children, Inc.<br>Juvenile Crisis<br>and Assessment<br>Model | The Western Area Multi-Purpose (WAMP) Juvenile<br>Crisis and Assessment Center (JCAC) is located in<br>Asheville. This blended model provides crisis and<br>assessment services to youth in the Western region of the<br>state. The program also provides secure (2) placements as<br>needed for juveniles.<br>Average length of stay for crisis/assessment is 24 days,<br>secure custody is 27 days.   | Service sites are<br>covered in one<br>Crisis and<br>assessment Center<br>contract. |  | Maximum bed<br>capacity for FY<br>2024-2025 is 9.<br>This is a<br>blended model<br>consists of 5<br>crisis and<br>assessment beds<br>and 4 secure<br>placement beds. | 1304  |
|  | The Eastern Area (Green Cottage) Multi-Purpose<br>Juvenile Crisis and Assessment Center (JCAC) is located<br>in Kinston, NC. on the former Dobbs campus. The existing<br>Green Cottage was repurposed and designed to deliver a<br>blended model providing crisis and assessment services to<br>youth in the Eastern region of the state. The program also<br>provides secure care placements as needed for juveniles.<br>The facility opened January 2024. The average length of<br>stay for crisis/assessment is 23 days, secure custody is 29<br>days. | Service sites are<br>covered in one<br>Crisis and<br>Assessment Center<br>contract. |  | Maximum bed<br>Capacity for FY<br>2024-2025 is 8.<br>This is a<br>blended model<br>consists of 5<br>crisis and<br>assessment beds<br>and 3 secure<br>placement beds. | 1525  |

<sup>&</sup>lt;sup>4</sup> Projected number of youths to be served annually includes 76 for use of non-secure crisis and assessment beds and 54 for the secure beds at WAMP site.

<sup>&</sup>lt;sup>5</sup> Projected number of youths to be served annually includes 127 for use of non-secure crisis and assessment beds and 25 for the secure beds at Eastern site.

| Table 2: Non-Residential | Contractual | <b>Community-Based Services</b> |
|--------------------------|-------------|---------------------------------|
|--------------------------|-------------|---------------------------------|

| Service Provider   | Purpose of Contract  | Contract<br>Execution<br>and<br>Contract<br>Renewal Date                                       | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Service<br>Capacity  | Number of<br>Youth to<br>be Served<br>Annually  |
|--|--|--|--|--|---|
| Children's Hope<br>Alliance<br>Problem Sexual<br>Behavior<br>Assessment and<br>Treatment | <ul> <li>Children's Hope Alliance provides Treatment Alternatives for Sexualized Kids (TASK) to 38 counties in North Carolina. TASK has two components: an in-depth assessment called a Comprehensive Evaluation of Sexual Harm (CESH) and an intensive community-based treatment component that addresses problem sexual behavior.</li> <li>This Problem Sexual Behavior (PSB) treatment model may take up to one full year to complete.</li> <li>Average length of stay is 199 days for treatment and the specialized CESH assessments can take up to 9 months to complete.</li> </ul> | Contract<br>Execution:<br>July 1, 2022<br>New contract<br>will be<br>executed in<br>July 2025. | \$1,000,000                                    | The staffing<br>pattern provides<br>service for 32<br>juveniles in a<br>given day<br>(comprised of<br>CESH for 2<br>juveniles and<br>treatment for an<br>additional 30). | Number of<br>youths to be<br>served in TASK<br>assessments/<br>treatment<br>annually is 70. |

| Service Provider | Purpose of Contract   | Contract<br>Execution<br>and<br>Contract<br>Renewal Date | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Service<br>Capacity | Number of<br>Youth to<br>be Served<br>Annually |
|------------------|---|--|--|---------------------|--|
| AMIkids North    | AMIkids North Carolina Family Services, Inc. provides       | Contract   |  | Maximum             |  |
| Carolina Family  | Functional Family Therapy (FFT) to all 100 counties. FFT is | Execution:   | \$2,877,570                                    | capacity for FY     | 524  |
| Services, Inc.   | a short-term, strength and family-based prevention and      | October 1,   |  | 2024-2025 on        |  |
|                  | intervention program for high-risk youth that focuses on    | 2020   |  | any given day is    |  |
| Functional       | assessment and intervention to address risk and protective  |  |  | 173 juveniles       |  |
| Family Therapy   | factors within and outside of the family environment that   |  |  | for FFT service     |  |
| model            | impacts the youth's adaptive development. FFT services are  | 2 <sup>nd</sup> Yr.                                      |  | delivery.           |  |
|                  | provided to youths ages 10 to 18 and their families.        | Optional   |  |                     |  |
|                  |   | Renewal:   |  | FFT therapists      |  |
|                  |   | October 1,   |  | provide services    |  |
|                  |   | 2024   |  | in five regional    |  |
|                  | Average length of stay is 120 days.                         |  |  | area offices to     |  |
|                  |   |  |  | all 100 counties    |  |
|                  |   |  |  | in the State.       |  |

## Table 3: Intensive Intervention Services<sup>6</sup>

| Fiscal Host<br>County | Counties Served  | Sponsoring<br>Agency                | Primary<br>Service              | Contract<br>Execution | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Number of<br>Youth<br>to be Served<br>Annually |
|-----------------------|--|-------------------------------------|---------------------------------|-----------------------|--|--|
| Western Region        |  |                                     |                                 |                       |  |  |
| Burke                 | Burke, Caldwell,<br>Catawba, Cleveland,<br>Gaston, Lincoln   | Barium Springs<br>Home for Children | Parent/Family Skill<br>Building | July 1, 2024          | \$100,000                                      | 12   |
| Haywood               | Cherokee, Clay, Graham,<br>Haywood, Jackson,<br>Macon, Swain | HIGHTS, Inc                         | Home-Based Family<br>Counseling | July 1, 2024          | \$89,343                                       | 15   |

<sup>6</sup>The transfer of funds to Juvenile Crime Prevention Funds, a JCPC-Endorsed process to fund Intensive Intervention Services at the local and regional level.

| Fiscal Host<br>County | Counties Served                         | Sponsoring<br>Agency  | Primary<br>Service                                    | Contract<br>Execution | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Number of<br>Youth<br>to be Served<br>Annually |
|-----------------------|---|---|---|-----------------------|--|--|
| Yadkin                | Ashe, Alleghany, Wilkes,<br>Yadkin      | Children's Center of<br>Surry Inc.                                    | Family Counseling                                     | July 1, 2024          | \$145,786                                      | 24   |
| Piedmont Region       |   |   |   |                       |  |  |
| Rockingham            | Rockingham, Surry,<br>Stokes            | Rockingham County<br>Youth Services<br>Fresh Start                    | Family Counseling                                     | July 1, 2024          | \$91,219                                       | 24   |
| Davidson              | Davidson                                | Family Services of<br>Davidson County<br>Inc.                         | Mentoring   | July 1, 2024          | \$87,856                                       | 14   |
| Richmond              | Anson, Richmond,<br>Stanley, Montgomery | Life Connections of the Carolina's, Inc.                              | Mentoring   | July 1, 2024          | \$51,964                                       | 15   |
| Randolph              | Randolph, Cleveland,<br>Gaston, Lincoln | Family Centered<br>Treatment<br>Foundation, Inc.                      | Home-Based Family<br><u>Counseling</u><br>Assessments | July 1, 2024          | \$172,688                                      | <u>60</u><br>44                                |
| Forsyth               | Forsyth                                 | Youth Collaborative   | Interpersonal Skill<br>Building                       | July 1, 2024          | \$128,296                                      | 30   |
| Moore                 | Moore                                   | Moore Buddies<br>Mentoring  | Mentoring   | July 1, 2024          | \$175,000                                      | 20   |
| Surry                 | Surry                                   | Exchange Club<br>Center for the<br>Prevention of Child<br>Abuse of NC | Home-Based Family<br>Counseling                       | July 1, 2024          | \$74,846                                       | 12   |
| Central Region        |   |   |   |                       |  |  |
| Cumberland            | Cumberland                              | Cumberland County<br>Communicate Inc.                                 | Family Counseling                                     | July 1, 2024          | \$120,000                                      | 35   |
| Wake                  | Wake                                    | Haven House, Inc.   | Interpersonal Skill<br>Building                       | July 1, 2024          | \$225,000                                      | 30   |

| Fiscal Host<br>County | Counties Served                   | Sponsoring<br>Agency   | Primary<br>Service   | Contract<br>Execution | FY 2024-2025<br>Budgeted<br>Contract<br>Amount | Number of<br>Youth<br>to be Served<br>Annually |
|-----------------------|-----------------------------------|--|--|-----------------------|--|--|
| Granville             | Granville, Franklin, and<br>Vance | Youth Villages, Inc.   | <u>Assessments</u><br>Family Counseling                        | July 1, 2024          | \$103,883                                      | $\frac{40}{4}$                                 |
| Durham                | Durham                            | Exchange Clubs<br>Child Abuse<br>Prevention Center,<br>Inc.            | In Home Family<br>Counseling                                   | July 1, 2024          | \$60,463                                       | 9  |
| Eastern Region        |                                   |  |  |                       |  |  |
| New Hanover           | New Hanover                       | NHC Community<br>Justice Services,<br>Youth<br>Empowerment<br>Services | Restitution/Community<br>Service                               | July 1, 2024          | \$42,000                                       | 35   |
| New Hanover           | New Hanover, Pender               | Coastal Horizons<br>Center, Inc.<br>Family Preservation                | Home Based Family<br>Counseling                                | July 1, 2024          | \$100,000                                      | 18   |
| Onslow                | Duplin, Jones, and<br>Onslow      | Onslow County<br>Government (DSS)<br>Youth Services                    | Individual Counseling  | July 1, 2024          | \$115,043                                      | 16   |
| Wayne                 | Wayne                             | Methodist Home for<br>Children   | Home Based Family<br>Counseling                                | July 1, 2024          | \$98,280                                       | 10   |
| Wayne                 | Wayne, Lenoir, and<br>Greene      | Mephibosheth<br>Project, Inc   | Experiential Skill Building<br>Parent Family Skill<br>Building | July 1, 2024          | \$270,297                                      | <u>30</u><br>14                                |

 Table 4: Summary of Contractual Services

| Contract Type                                | FY 2024-2025<br>Contract Totals |
|--|---------------------------------|
| Residential Services                         | \$22,918,245                    |
| Non-Residential Services                     | \$3,877,570                     |
| Intensive Intervention Services <sup>7</sup> | \$2,251,964                     |
| Multi-Purpose Juvenile Homes                 | \$4,095,008                     |
| Total:                                       | \$33,142,787                    |

#### Service Impact Notes regarding Contractual and Intensive Intervention Services:

- While the section encumbers funds for contractual services, providers are reimbursed based on a daily rate and bed utilization. Providers may *earn up to* the maximum contracted amount. Expenditure of funds encumbered varies annually and is dependent upon vendor performance and viable referrals received.
- The Section continues to need expansion dollars to address the increase contract costs (food, fuel, staff retention, maintenance) related to the effects of the pandemic and economic demands. Modification of residential models to address an older RtA population have begun with intervention curricula and restorative justice practices being introduced to address the older population needs.
- The section continues to request expansion dollars to meet the residential reentry needs for our emerging adult population, specifically transition living home model and independent living models for males and females.
- The section continues to request an appropriation to support remediation services required under S.L. 2023-114.

<sup>&</sup>lt;sup>7</sup> In support of footnote #6, this line meets the minimum requirements of reporting on the full amount of funds transferred to JCPC funds.